

BMZ



Federal Ministry  
for Economic Cooperation  
and Development



UN-REDD  
PROGRAMME



# Joint BMZ/FCPF/UN-REDD Expert Workshop

10-12 September, 2013  
Castle of Weilburg, Lahn, Germany

**Practical Approaches to Ensuring the Full and Effective  
Participation of Indigenous Peoples in REDD+:  
Assessing Experiences and Lessons to Date**

Geneva, 11th December, 2013



# Engaging Indigenous Peoples in REDD+


## Participation of indigenous peoples as a priority:

- Indisputable that participation of IP and local communities essential to the success of REDD+
- CoP decisions stress countries should ensure “full and effective participation”

## BMZ, FCPF, UN-REDD committed to the issues:

- FCPF and UN-REDD have developed Joint Guidelines on Stakeholder Engagement
- UN-REDD and Germany have contributed to advancing understanding and developing guidance on Free, Prior and Informed Consent
- All three have been active in countries to support the engagement of IP at the national and local levels

## A lot has been achieved, but still a way to go

- Improvements in IP participation in REDD+ decision making and rights
  - BUT significant barriers remain which are preventing the full and effective participation of IP in the full spectrum of REDD+ decisions
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## Objective

Provide space for the analysis of REDD+ consultation standards from different angles, for practical thoughts based on concrete cases, and for provocative outside-the-box thinking focusing on consultation at the national level.

## Participants

Bring together IP leaders, social engagement specialists and implementers to take stock of experiences with consultation processes at the local and national levels without claiming consensus or representativeness.

**83 International Participants:** Experts, IP and CSO Observers to the FCPF and UN-REDD; FCPF and UN-REDD partner country representatives; NGOs; Representatives of the BMZ, GIZ, KfW, FCPF-FMT, Worldbank, and UN-REDD Programme

## Venue

**The Castle of Weilburg, Germany**



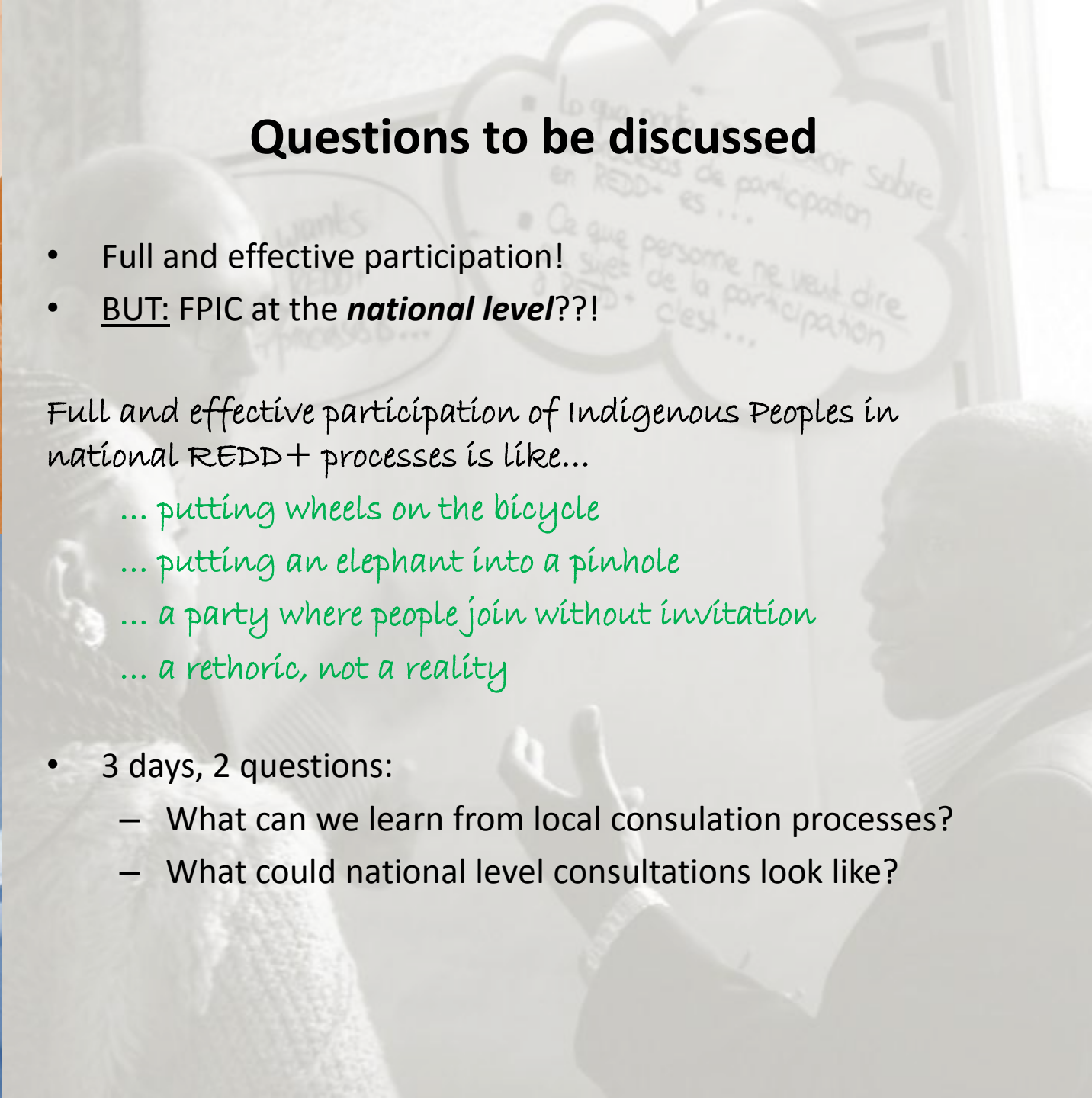
## Questions to be discussed

- Full and effective participation!
- BUT: FPIC at the ***national level***??!

Full and effective participation of Indigenous Peoples in national REDD+ processes is like...

- ... putting wheels on the bicycle
- ... putting an elephant into a pinhole
- ... a party where people join without invitation
- ... a rhetoric, not a reality

- 3 days, 2 questions:
  - What can we learn from local consultation processes?
  - What could national level consultations look like?





## 5 Framing Questions

Explored issues through 5 framing questions:

1. **Aspiration:** What does “full participation” of indigenous peoples in national REDD+ processes entail? What does this look like in practice? What is the desired outcome of full participation?
2. **Analysis:** What are the current indigenous peoples’ participation gaps?
3. **Balance:** How do we reconcile the need for participatory approaches to be practical, effective, and legitimate?
4. **Guidance:** How can the current FCPF/UN-REDD and national guidelines best be implemented to enable full, effective, and feasible indigenous peoples’ participation?
5. **Representation:** Who represents indigenous peoples in national processes? Who is participating?



# Discussion

How can full and effective participation work at national level?

## **“Enabling conditions” for full and effective participation:**

- Trust and respect, and/or legal framework
- National Stakeholder Mapping (= who is involved, who agrees?)
- Consultation protocols (= set up rules to build trust and manage expectations)

## **Clarification of the scope of participation**

- Managing expectations
- Decisions: WHEN to discuss WHICH questions with WHOM and to what level of detail? (Concrete proposals; precise definition of stages and rules)

## **Measuring the participation in REDD+ decisions**

- Representation and weight in committees
- Operationalization of standards and guidelines: qualitative indicators, milestones



## Discussion

How can full and effective participation work at national level? (cont')

### Representation Challenges

- Lack of technical and negotiation skills
- Lack of legitimacy of some indigenous representatives, especially of national organizations
- Need to self-organize, if they desire to participate in REDD+

### Empowerment through FPIC:

- FPIC should not be reduced to the 'veto' idea - FPIC (UNDRIP) is to be seen as embedded in broad-based participation and within a system of consultation, and is intended to ensure the rights of indigenous peoples are respected
- Joint learning; opportunity to cooperate; trigger improvement of rules in other forms of forest use

### “It’s not about the money“:

- cultural values and understanding of real concerns → land rights

# Outcomes



## Weilburg Key Messages

<b>1</b>	Moving towards a common understanding of UNDRIP as the guiding model.
<b>2</b>	National governments have primary responsibility for full and effective participation.
<b>3</b>	Using multilateral and bilateral leverage more effectively with national governments.
<b>4</b>	Long-term institutional support for indigenous peoples' representatives and institutions.
<b>5</b>	Request to improve /facilitate application of guidelines on participation, e.g. through their revision and harmonization.
<b>6</b>	"Information overload" and "information deficit".
<b>7</b>	Wider dissemination of lessons learned, calling on other experience.
<b>8</b>	Participation requires time and money.



The **workshop report** will be available soon.

**Key messages**, documents and photos of the workshops can be found at:

[http://www.bmz.de/en/service/conferences/material\\_redd/index.html](http://www.bmz.de/en/service/conferences/material_redd/index.html)

**Thank you for your attention!**